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Notes on FSB D-21 Coordination

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1. At a FSB debriefing of Mr. A. V. Boerner, HICOG Public Affairs Officer, on June 10th, Mr. Boerner remarked on the use at HICOG of D-21 as the principal basis for public affairs operations within Germany, both by HICOG and by the Inter-Agency Coordinating Committee which he chairs.

2. Boerner said that almost all of the operations guidances issued by his office to operators in other parts of Germany and on his own staff were pegged to FSB D-21. In this connection he asked, however, how the State Department guidances issued in Washington to HICOG were related to D-21, if at all. It was more or less tacitly admitted, without any reflections on quality of the guidances or the intent of GER personnel preparing them, that some confusion existed here with respect to locally written guidances. This confusion was said to result from the fact that only Defense Department is required to approve State Department guidances since they are binding only on those two agencies; CIA is not bound by these guidances and so is not "cut in" on their preparation. It was the consensus that at some point a decision would have to be made also with respect to USIA guidances when that agency is separated from State Department. What is required is some means of avoiding two or more types of guidances going out from Washington to the same people in the field--or at least, some means of assuring that the guidances are coordinated and pegged to D-21.

3. Boerner explained the workings of his committee as an ad hoc rather than a regularly convened panel. Generally speaking, Boerner and his staff are responsible for the bulk of public affairs activities so they proceed pretty much on their own within the D-21 framework until, and unless, "special projects requiring inter-agency cooperation arise." At such time the committee is called together and a coordinated plan for conducting such projects is worked out, still using FSB D-21 as a guide. As an example of Boerner's authority to implement D-21 in his own field and almost without restriction, he mentioned that Mr. Conant's recent speech in Germany was drafted almost wholly on the basis of the objectives and tasks outlined in D-21.

4. The committee is expected to function with greater participation by the Defense Department when the JCS implementation plan reaches Heidelberg. Mr. Boerner was reminded that at such time Col. Davis will have greater authority to initiate actions on his own and to bring matters up to this committee for inter-agency implementation. Mr. Boerner was also reminded at

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that juncture that a paragraph assigning the responsibility for coordination in the field to the High Commissioner has been issued to, and accepted by, the Board as a kind of "addendum" to D-21.

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5. The principal question in Boerner's mind, with respect to the extent of his Committee's authority where CIA operations are concerned. It was informally agreed by the CIA members present at this debriefing that the High Commissioner--and thus the Boerner Committee, to which he has delegated his responsibility in these matters--has more or less formal "authority" over CIA's operations but this does not necessarily mean that everything CIA does in the "black," "gray" fields must be cleared first with the High Commissioner, nor need it be reported in full or in detail to the committee.

6. With respect particularly to Defense Department projects, Boerner mentioned two or three items which generally fall into the D-21 pattern. Specifically, his office cooperated with the Army on military briefings for the High Commissioner, to which several German VIP's were invited, on the use of Army PW units now stationed in Germany; and on expanding the basis of press coverage of military maneuvers, training programs, etc. to include German correspondents.

8. Without reference to Boerner's remarks at this meeting, it should be noted that more future material will be directed towards fitting the German public affairs projects into the European concept. In other words, those portions of the strategy and tactics now being followed in Bonn which are intended to promote European integration should be shared by as many of the other West European nations as possible. What is called for is a regional approach to reflect in a larger sense the promotion of integration being conducted within Germany.

cc: Mr. Norberg

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